

# Public Document Pack



## **COMMISSIONING PARTNERSHIP BOARD** **Agenda**

- Date Thursday 29 November 2018
- Time 12.30 pm
- Venue Assure, Ellen House, Waddington Street, Oldham OL9 6EE
- Notes
1. **DECLARATIONS OF INTEREST**- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Elizabeth Drogan at least 24 hours in advance of the meeting.
  2. **CONTACT OFFICER** for this agenda is Elizabeth Drogan Tel. 0161 770 5151 or email [elizabeth.drogan@oldham.gov.uk](mailto:elizabeth.drogan@oldham.gov.uk)
  3. **PUBLIC QUESTIONS** - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Monday 26<sup>th</sup> November 2018
  4. **FILMING** - The Council, members of the public and the press may record / film / photograph or broadcast this meeting when the public and the press are not lawfully excluded. Any member of the public who attends a meeting and objects to being filmed should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

Please note that anyone using recording equipment both audio and visual will not be permitted to leave the equipment in the room where a private meeting is held.

Recording and reporting the Council's meetings is subject to the law including the law of defamation, the Human Rights Act, the Data Protection Act and the law on public order offences.

**MEMBERSHIP OF THE COMMISSIONING PARTNERSHIP BOARD**  
Councillors Chadderton, Chauhan, Fielding and Shah  
CCG Ben Galbraith, Majid Hussain, Dr. Ian Milnes, Dr. John Patterson

Item No

1 Election of Chair

The Panel is asked to elect a Chair for the duration of the meeting.

2 Apologies For Absence

3 Urgent Business

Urgent business, if any, introduced by the Chair

4 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

5 Minutes of the meeting held on 27th September 2018 (Pages 1 - 4)

6 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

7 Winter Planning for Oldham

Report to Follow

8 Section 75 Budget Monitoring (Pages 5 - 10)



**COMMISSIONING PARTNERSHIP BOARD**  
**27/09/2018 at 12.30 pm**

**Present:** Councillor Chauhan (Chair)  
Councillors Fielding and Shah, Majid Hussain, Dr John  
Patterson, Dr Ian Milnes, Ben Galbraith

Also in Attendance:

Graham Foulkes	Lay Member for Patient and Public involvement
Nadia Baig	Director of Performance and Delivery
Rebekah Sutcliffe	Strategic Director of Reform
Dr Andrew Vance	GP Governing Body Member - North Cluster
Carolyn Wilkins OBE	Chief Executive / Accountable Officer

1 **ELECTION OF CHAIR**

RESOLVED – That Councillor Chauhan be elected Chair for the duration of the meeting.

2 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Chadderton.

3 **DECLARATIONS OF INTEREST**

Councillor Chauhan declared a personal interest by virtue of his employment as a General Practitioner.

4 **URGENT BUSINESS**

There were no items of urgent business received.

5 **PUBLIC QUESTION TIME**

There were no public questions received.

6 **MINUTES OF COMMISSIONING PARTNERSHIP BOARD HELD ON 30TH AUGUST 2018**

RESOLVED - That the minutes of the Commissioning Partnership Board meeting held on 30<sup>th</sup> August 2018 be approved as a correct record.

## GM TRANSFORMATION FUND - OLDHAM INVESTMENT PROPOSALS

The Commissioning Partnership Board gave consideration to a report of the Alliance Director, Associate Director of Oldham Cares Programmes and the Programme Manager- Enabler Services which sought to provide the Board with assurances and an update on progress against the implementation of transformation proposals for health and social care funded through the Greater Manchester Transformation Fund (£21.3m of funds overall).

The report also sought approval for the allocation of up to £1.1 million for spend on proposals relating to pilots in services for Integrated Community Care during 2018/19 to the Oldham Health and Social Care Joint Leadership Team.

Following the Commissioning Partnership Board held in June 2018, further work had been undertaken on the Integrated Community Care proposals, Community Enablement short term proposals, Frailty Pathway design and Primary Care Led Urgent Treatment Services.

The Board were advised that the revised investment proposals relating to Integrated Care demonstrated a sufficient evidence base for the Board to allocate the GM Transformational Funding to the Joint Leadership Team.

The Joint Leadership Team would consider further the financial sustainability plans for the proposals before commencement into pilot implementation.

1. Primary Care Led Urgent Treatment Service at the Royal Oldham Hospital - A pilot had been running for this service since 16/17 and would run until March 2019 when it would be evaluated and recommendations would be submitted to the Commissioning Partnership Board.
2. Frailty – The development of a frail elderly pathway was a priority recommendation from Oldham’s Urgent Care Strategy and the proposal was to scope frailty with a view to producing a business case/implementation plan by March 2020. An Equalities Impact Assessment had been undertaken with no recommendations to implement.
3. Community Enablement - The decision required from the Board was to agree proposals which could be funded in the short term with a view to demonstrating longer term benefit to the system and a sustainable financial plan. The proposal was to deliver an enhanced community health and social care response service operating seven days a week consisting of:
  - In partnership with NWAS an Urgent Response Service that would intercept Grade 3 (urgent) and Grade 4 (less urgent) calls to prevent A&E attendance and admission.
  - Establish a home based IV Fluids Service to deliver fluids to people in the community rather than at hospital.



- Introduce seven day working for social workers located alongside the Integrated Home Response Service.
- 5. Pilot a Musculoskeletal Physio First Contact Project that would utilise Musculoskeletal physiotherapist as first contact rather than a GP appointment, this would be initially piloted in one of the five clusters.
- 6. Establish a Multi-Disciplinary Team Co-ordination across the five clusters to ensure the involvement of primary care, community health and social care and introduce community equipment practise to support people to remain at home.

The Board discussed the proposals, made observations and asked that the key tests for the proposals would be the following:

- Outcomes
- Consultant costs/Management costs
- Localised postcode lottery
- Achieving consistency across the Borough/Clusters
- Return on Investment
- A unified approach based on need

Members were assured that the risks highlighted had sufficient mitigating actions to reduce the likelihood including ensuring adherence across the system, implementing gateway review points, the evaluation of pilots and robust change management methodology.

Each scheme had an investment case and metrics to measure performance against. Further information would be submitted to the Board scheme by scheme with planning assumptions and outcomes.

Members were further assured that no consultants would be funded from the allocation of £1.1m and that once the pilots/proposals were underway and the approach/system wasn't working it would be stopped and Members of the Board would be updated via the relevant organisational reporting mechanism.

Options/Alternatives considered

Option 1 – Agree the recommendations within the report.

Option 2 – Not to agree the recommendations within the report, this would put the transformation funding set aside for the Oldham Locality Plan and winter resilience at risk as it would delay decision making and therefore funding would likely be re-assigned to another GM Locality Programme.

**RESOLVED** – That the Commissioning Partnership Board would consider the commercially sensitive information at Item 9 before making a decision.

8

## **EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED** that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the

grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

9

### **GM TRANSFORMATION FUND - OLDHAM INVESTMENT PROPOSALS**

The Board gave consideration to the commercially sensitive information in relation to Item 7 - GM Transformation Fund - Oldham Investment Proposals.

RESOLVED – That:

1. The update on progress against the implementation of transformation proposals for health and social care funded through the Greater Manchester Transformation fund be noted.
2. The allocation of £1.1million of funding be delegated to the Oldham Health and Social Care Joint Leadership Team for spend on proposals relating to pilots in services for Integrated Care during 2018/19 in relation to:
  - (a) Community Enablement Short Term proposals
  - (b) Frailty Pathway Design
  - (c) Primary Care led Urgent Treatment ServicesAs detailed within the reports.

The meeting started at 12.30 pm and ended at 1.01 pm



## Report to Commissioning Partnership Board

**Date:**

Thursday, 29 November 2018

**Subject:**

Section 75 Budget Monitoring

**For Approval****Report of:**

Ben Galbraith (CFO Oldham CCG)  
Anne Ryans (DOF Oldham Council)

**Portfolio holder:**

Councillor Zahid Chauhan

**Sign-off:**

Joint Leadership Team

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**Summary of issue:**

Section 75 agreements exist between Local Authorities and the NHS nationally for the pooling of budgets to facilitate closer working. Historically Oldham Council & Oldham CCG have entered into such an agreement. The scope of services contained within the Section 75 agreement has increased considerably for 2018/19 as a result of exploring more integrated ways of working across the health & social care economy. The main purpose is to facilitate a whole system approach to deliver care where & how it needs to be delivered to the citizens of Oldham.

The purpose of this report, which has been presented and approved by Joint Leadership Team on 12<sup>th</sup> November 2018 is to set out the budget monitoring position as at month 6 in respect of the Section 75 pooled budget arrangements for Oldham Cares.

**Recommendations to Commissioning Partnership Board:**

- To note the month 6 position.
- To note that Oldham Council Cabinet approved the variation to contributions to the pooled budget for 2018/19 & 2019/20 on 19<sup>th</sup> November 2018 in accordance with the Council's formal governance processes.
- To approve the proposed variations to contributions to the pooled budget by Oldham Council and Oldham CCG.

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## 1. Report details

- 1.1 The initial Section 75 agreement for Oldham Cares for 2018/19 encompassed pooled budgets totaling £135.625m. This has reduced to £135.035m with the movement of resources and virements between budgets in and outside of the pool. Against the revised budget there is a forecast adverse variance of £3.318m, summarised in the table below and is analysed in more detail in Appendix 1.

	Month 6 Position			
	Original Budget	Revised Budget	Forecast	Variance
	£m	£m	£	£m
Pooled Aligned Budget	125.0	124.4	127.7	3.3
Community Equipment Pooled Budget	1.4	1.4	1.4	0.0
Transformation Fund	9.2	9.2	9.2	0.0
<b>Total Pooled Funds</b>	<b>135.6</b>	<b>135.0</b>	<b>138.3</b>	<b>3.3</b>

- 1.2 Oldham Council is reporting a pressure of £0.973m within the Pooled Aligned Budgets for which it is the lead commissioner/ provider. The forecast over spend relates to community care placements, linked to Learning Disability and Mental Health and also Older People and Safeguarding. The over spend is offset by favourable variances from income generation and salaries costs; these variances relate to budgets which are not currently within the Section 75 agreement. This therefore means that, the Health and Adults Social Community Care Services portfolio is forecasting a balanced outturn and as such does not currently present a financial risk to Oldham Cares or the wider integrated health economy in Oldham.
- 1.3 Correspondingly the CCG is reporting an adverse variance £2.345m within the Pooled Aligned Budget for which it is the lead commissioner/ provider. This has been principally caused by under-delivery of CCG efficiency measures (“QIPP schemes”) of £2.361m as at month 6 due to delayed implementation of the CCG’s Choice and Equity Policy. This is offset by forecast savings from the CCG reducing the number and cost of out of borough placements.
- 1.4 The Council and the CCG are in the process of agreeing to revise their contributions to the pooled budget for 2018/19. At Cabinet on the 19<sup>th</sup> November and in accordance with the Council’s formal governance processes, approval was given for the Council to increase its contribution to the Section 75 Pooled Fund by £5.9m (financed by earmarked reserves). As a result the CCG will reduce its contribution by a corresponding £5.9m. Respective contributions can be reviewed in the next financial year to allow the health and social care economy the flexibility to manage its collective finances in a coordinated approach.



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## **2. Financial implications**

2.1 The financial position is included in the body of the report.

## **3. Legal implications**

3.1 N/A

## **4. HR / People implications**

4.1 N/A

## **5. Links to Council/CCG values**

5.1 N/A

## **6. Communications – comments/implications**

6.1 N/A

## **Appendix 1**



CPB Report Section  
75 Monitoring Month

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Appendix 1)

**Pooled Aligned Budget**

		Month 6 Position				
	Original Budget	Revised Budget	Forecast	Variance		
	£'000	£'000	£'000	£'000		
<b>OMBC Lead Commissioner / Provider</b>						
Note 1	<b>Care Management Placements</b>					
	Learning Disability	Various	14,609	12,285	12,618	334
	Mental Health	Various	6,385	6,359	6,617	258
	Physical Support	Various	27,809	29,406	30,045	639
	Sensory Support	Various	1,392	1,346	1,042	(304)
	Support with Memory & Cognition	Various	3,032	2,886	2,933	47
	Mental Health and LD block and external contracts	Various	2,771	4,021	4,021	-
	Older People contracts	Various	718	718	718	-
	Mio-Care Contract, including reablement	Mio-Care	10,810	11,137	11,137	-
	Extra-care housing	Various	263	263	263	-
	Better Care Fund Staffing	OMBC	715			-
	Hospital and Urgent Care Social Work Team	OMBC	676	676	676	-
	Neighbourhood Teams	OMBC	1,303			-
	Strategic Commissioning Staffing	OMBC	235	235	235	-
	Community Cluster Teams	OMBC		2,018	2,018	-
	Carers Services	OMBC / Various	342	342	342	-
	Housing Related Commissioning	Various	478	478	478	-
			<b>71,538</b>	<b>72,170</b>	<b>73,143</b>	<b>973</b>
	Disabled Facilities Grant		1,914	1,914	1,914	-
			<b>1,914</b>	<b>1,914</b>	<b>1,914</b>	<b>0</b>
<b>CCG Lead Commissioner</b>						
	Mental Health Contracts	Pennine Care FT	24,790	24,790	26,126	1,335
		Greater Manchester Mental Health FT	499	499	499	-
		Learning Assessment & Neurocare Centre	74	74	74	-
		Turning Point	698	698	698	-
	Child and Adolescent Mental Health	Various	245	245	245	-
	Dementia	Various	66	65	58	(7)
		Making Space	34	34	34	-
		Age UK	72	72	72	-
	Improving Access to Psychological Therapies	TOG Mind	709	709	709	-
		PCFT Military Veterans	41	41	41	-
	Mental Capacity Act	Various	108	108	108	-
	Mental Capacity Services - Non-Contracted Activity	Various	75	75	75	-
	Mental Capacity Services - Other	Various	11	11	11	-
	Learning Disabilities block contracts	Various	210	210	209	-
	<b>Placements</b>					
	Mental health	Various	1,647	1,647	1,535	(112)
	Mental Capacity Services - Adults	Various	5,383	5,279	4,270	(1,009)
	Mental Capacity Services - Older People	Various	630	630	885	256
	Learning Disabilities	Various	633	633	355	(278)
	Adult CHC and FNC	Various	9,400	9,081	10,258	1,176
	Children's CHC	Various	476	476	1,069	593
	Community s117	Various	200	(554)	(554)	-
	Intermediate Care	Various	233	233	625	392
	Reablement	Pennine Care FT	2,278	2,278	2,278	-
	Falls Service	Pennine Care FT	221	221	221	-
	Falls Service	Age UK	78	78	78	-
	Early Supported Discharge and Community Stroke	Pennine Care FT	890	890	890	-
	Alternate to Convey	Go To Doc	260	260	260	-
	Wheelchair Service	Rosscare	568	568	568	-
	End of Life Coordinator	Pennine Care FT	45	45	45	-
	End of Life Consultant	Dr Kershaws	76	76	76	-
	Carers	OMBC	388	388	388	-
	Patient Support	Action for Blind People (formerly RNIB)	18	18	18	-
	Assisted Discharge	Red Cross	103	103	103	-
	Joint Working Agreement	Various	150	151	151	-
	Alcohol Liaison	PAHT	101	101	101	-
	Warm Homes (Fuel Poverty)	OMBC	125	125	125	-
			<b>51,534</b>	<b>50,357</b>	<b>52,702</b>	<b>2,345</b>
	<b>Total Pooled Aligned Budget Expenditure</b>		<b>124,986</b>	<b>124,441</b>	<b>127,759</b>	<b>3,318</b>
	<b>OMBC Contribution</b>					
	OMBC Disabilities Facilities Grants		1,914	1,914	1,914	-
	OMBC Social Care Support Grant (improved BCF grant)		7,888	7,888	7,888	-
	OMBC funding for OMBC commissioned services		53,235	53,868	54,841	973
			<b>63,037</b>	<b>63,670</b>	<b>64,643</b>	<b>973</b>
	<b>CCG Contribution</b>					
	CCG funding for OMBC commissioned services		10,415	10,414	10,414	-
	CCG funding for CCG commissioned services		51,534	50,357	52,702	2,345
			<b>61,949</b>	<b>60,771</b>	<b>63,116</b>	<b>2,345</b>
	<b>Total Contribution</b>		<b>124,986</b>	<b>124,441</b>	<b>127,759</b>	<b>3,318</b>
<b>2) Community Equipment Pooled Budget</b>						
	OMBC Contribution		746	700	700	0
	CCG Contribution		701	701	701	0
	<b>Total Pooled Budget</b>		<b>1,447</b>	<b>1,401</b>	<b>1,401</b>	<b>0</b>
<b>3) Transformation Fund</b>						
	Oldham Locality		6,844	6,844	6,844	-
	Primary Care - GP Forward View		947	947	947	-
	GM Mental Health - Crisis Care (Oldham Locality)		467	467	467	-
	GM Mental Health - RAID (ROH site)		934	934	934	-
	<b>Total Transformation Fund</b>		<b>9,192</b>	<b>9,192</b>	<b>9,192</b>	<b>0</b>
<b>Summary of Pooled Funds</b>						
	Pooled Aligned Budget		124,986	124,441	127,759	3,318
	Community Equipment Pooled Budget		1,447	1,401	1,401	-
	Transformation Fund		9,192	9,192	9,192	-
	<b>Total Pooled Funds</b>		<b>135,625</b>	<b>135,035</b>	<b>138,353</b>	<b>3,318</b>

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